

Montana Department of Public Health and Human Services Section 1115 Demonstration Amendment/Extension Fast-Track Extension Application for Program Changes

Montana Waiver for Additional Services and Populations (WASP) Demonstration Program

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# **Proposed Demonstration Changes for the Extension Period**

#### A. General Description

#### **Summary of Proposed Changes**

During the 2023 Montana Legislative Session, Senate Bill 516<sup>1</sup> "Provide for the preserving Fertility Act" was passed and signed into law by Governor Gianforte. This legislation requires the Montana Department of Public Health and Human Services (DPHHS) to add Medicaid and the Children's Health Insurance Program (CHIP), also known in Montana as Healthy Montana Kids (HMK), coverage for fertility preservation services for aged-eligible individuals diagnosed with cancer and the standard of care involves medical treatment that may directly or indirectly cause iatrogenic infertility.

In light of the statutory directive, Montana DPHHS seeks approval from the Centers for Medicare and Medicaid Services (CMS) to amend the Section 1115 Montana Waiver for Additional Services and Populations Demonstration Waiver to add fertility preservation services for age eligible Medicaid and CHIP/HMK enrolled members diagnosed with cancer effective January 1, 2024.

#### **Goals and Objectives**

Under Section 1115 of the Social Security Act, States may implement "experimental, pilot or demonstration projects which, in the judgment of the Secretary [of Health and Human Services] is likely to assist in promoting the objectives of [Medicaid]". The State believes this demonstration is likely to promote the objectives of Medicaid by improving participant health outcomes and quality of life. Providing these services will make it possible for Medicaid and CHIP/HMK eligible individuals who have been diagnosed with a form of cancer, and whose related treatment may cause a substantial risk of sterility or iatrogenic infertility (including surgery, radiation, or chemotherapy) to receive coverage for fertility preservation services.

### B. Expenditure Authorities.

Montana is requesting expenditure authority under Section 1115 to provide fertility preservation services for Medicaid and CHIP/HMK eligible individuals between the age of 12 and 35 with an active diagnosis of cancer where the treatment would put them at risk for infertility. The requested expenditure authority promotes the objectives of Title XIX by improving health outcomes for Medicaid and CHIP/HMK populations.

This amendment request does not propose any additional waiver and expenditure authority changes to the WASP Demonstration Program beyond what is in the extension/renewal for the Section 1115 WASP approved on November 21, 2022.

Montana intends to continue to provide standard Medicaid benefits for up to 3,000 WMHSP individuals including 12 months continuous coverage. Additionally, the WASP will continue to cover individuals determined categorically eligible for ABD for dental treatment services above the Medicaid State Plan cap of \$1,125.

### C. Waiver Authorities.

<sup>&</sup>lt;sup>1 1</sup> SB 516 available at <u>SB0516.pdf (mt.gov)</u>.

As directed by statute, DPHHS is seeking the addition of fertility preservation expenditure authority from its 1115 WASP approved on November 21, 2022, for age-eligible Medicaid and CHIP/HMK members diagnosed with cancer and the standard of care involves medical treatment that may directly or indirectly cause iatrogenic infertility.

The State requests the following proposed waiver and expenditure authority to operate the fertility preservation services under the WASP 1115 demonstration.

Waiver and Expenditure Authority	Reason and Use of Waiver
Section 1902(a)(10)(B)- Amount, Duration,	To enable the State to vary the amount,
and Scope of Services and Comparability	duration, and scope of services provided to
	individuals in the demonstration group.

### D. Eligibility

Fertility preservation services included under this Demonstration are available to Medicaid and CHIP/HMK eligible individuals who are:

- diagnosed by a physician as having an active cancer diagnosis requiring treatment that may cause a substantial risk of sterility or iatrogenic infertility (infertility caused by cancer treatment); and
- between the ages of 12 and 35.

Medicaid and CHIP/HMK members will qualify for fertility preservation services outlined in this Demonstration based upon their medical need for services. Eligibility requirements will not differ from the approved Medicaid and CHIP State Plans, Alternative Benefit Plan and the WMHSP population receiving standard Medicaid through this 1115 waiver Demonstration. DPHHS is not proposing changes to Medicaid or CHIP/HMK eligibility standards in this Demonstration application.

The eligibility groups outlined in the table below will not be eligible for fertility preservations services as they receive limited Medicaid benefits only.

Eligibility Group Name	Social Security Act and CFR Citations
Qualified Medicare Beneficiaries (QMB)	1902(a)(10)(E)(i) 1905(p)
Specified Low Income Medicare Beneficiaries (SLMB)	1902(a)(10)(E)(iii)
Qualified Individual (QI) Program	1902(a)(19)(E)(iv)
Family Planning – Authorized through Montana's Plan First §1115 Family Planning Demonstration	1902(a)(10)(A)(ii)(XXI)

Projected Enrollment

The State is not proposing any changes to Medicaid eligibility requirements in the Section 1115 Demonstration change request. As such, the Demonstration is not expected to affect enrollment trends, which will continue to be determined largely by demographic changes and economic conditions. The projected enrollment for the demonstration population is approximately 35-40 Medicaid and 1-5 CHIP/HMK members per year will utilize the fertility preservation benefit. Members are limited to one benefit per lifetime.

### E. Benefits and Cost Sharing

### Benefits

If approved under this demonstration, qualified Medicaid and CHIP/HMK members will be eligible to receive the following services:

 Collection of eggs and sperm consistent with established medical practices or professional guidelines published by the American Society of Reproductive Medicine or the American Society of Clinical Oncology.

Under this amendment application, Montana intends to continue the following current Demonstration features including:

- Coverage of the Standard Medicaid benefits package for WMHSP.
  - Covered individuals age 18 or older with SDMI who are otherwise ineligible for Medicaid benefits <u>and</u> either:
    - Have income 0-138% of the FPL and are eligible for or enrolled in Medicare; or
    - Have income 139-150% of the FPL regardless of Medicare status.
  - 12-month continuous coverage for the WMHSP population.
- Dental treatment services above the dental treatment services annual cap outlined in the Medicaid State Plan for the ABD population. (Covered dental treatment services, excluding diagnostic, preventive, denture and anesthesia services for adults age 21 and over, are subject to the annual cap of \$1,125 in the State Plan.)

# Cost Sharing

If approved under this demonstration, cost sharing/copayment requirements for Medicaid fertility preservations services will not differ from those provided under the Medicaid state plan. Montana does not require cost sharing or copayments for any Medicaid covered service.

Individuals enrolled in CHIP/HMK will be assessed copayments for fertility preservation services in line with the current approved CHIP/HMK state plan. Fertility preservation services are subject to annual deductibles and copayment provisions as applicable to hospital, medical, or surgical services covered under the state plan.

### F. Delivery System.

The State does not propose any changes to the Medicaid health care delivery system. The new fertility

preservation services for the demonstration individuals will be provided through the current fee for service (FFS) reimbursement system. All enrollees will continue to receive services through their current delivery system in the same manner under the state's current state plan.

The State does not propose any changes to the CHIP/HMK health care delivery system. Fertility preservation services will be provided through the current Third Party Administrator (TPA) fee for service contract. All enrollees will continue to receive services through their current delivery system in the same manner under the state's current state plan.

#### G. Budget/Allotment Neutrality.

#### **Enrollment Projections and Annual Expenditures**

Montana developed projections for the demonstration period based on state historical expenditures, as available, as well as anticipated cost and utilization trends. Below is the projected enrollment and expenditures for the remaining demonstration years:

	DY21 (2024)	DY22 (2025)	DY23 (2026)	DY24 (2027)
Medicaid Enrollment	15	15	16	16
Medicaid Expenditures	121,838	125,493	137,875	142,012
Expansion Enrollment	21	21	22	23
Expansion Expenditures	170,574	175,691	189,579	204,142
CHIP Enrollment	1	1	1	1
CHIP Expenditures	8,123	8,366	8,617	8,876

The projected fertility preservation enrollment and expenditures results in an estimated fiscal impact of \$1,301,185 for the remaining 4 demonstrations years.

#### H. Evaluation.

The State will develop a plan for evaluating the hypothesis indicated below. Montana will identify validated performance measures that adequately assess the impact of these demonstrations to beneficiaries. The State will submit the revised evaluation design to CMS for approval. The State will conduct ongoing monitoring of this demonstration, and will provide information regarding monitoring activities in the required monitoring reports. The following hypothesis will be tested during the approval period.

Hypothesis	Anticipated Measure(s)	Data Sources	Evaluation Approach
This demonstration will allow individuals who are at risk for infertility due to cancer treatment to preserve their ability to have children in the	Number of individuals served under this demonstration	MMIS Data Warehouse	Montana will design quantitative and qualitative measures to include quasi- experimental comparisons.
future.			

### I. Compliance with Public Notice Process

#### **Public Notice Process**

To be completed after state notice and public comment period concludes.

# **State Contact Person(s)**

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